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Silvia Ulli-Beer

Citizens' Choice and Public Policy

A System Dynamics Model for Recycling Management at the Local Level

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Dedicated to

Arno,

Alexandra, and Sebastian

Foreword

René Dubos' maxim, "Think globally, act locally," has become part of the received wisdom of the global environmental movement. Silvia Ulli-Beer's new book provides practical guidance for solid waste managers at the local level who are striving to make this maxim a reality. The problem that Ulli-Beer tackles is creation of an analytic framework that can relate micro-level decisions made by individual households to macro dynamics of the solid waste policy market taken as a whole.

She begins with a behavioral model of local household decision making that invokes social and psychological factors that drive decisions about when to recycle what types of materials. Working within a single analytic frame shaped by a system dynamics model, she links this behavioral decision-making model to an aggregate view of investment, supply, and demand in the recycling market, all wrapped in a local, regional, and national policy-making framework.

While solid waste management in a single Swiss town bounds the problem focus, her approach is much more general. Issues involving the linkage between individual decision making and regional or even global variables are important to the problems of global warming, resource depletion, sustainable development, and fair trade, to name but a few. Most problems facing environmental managers striving toward a sustainable future can be informed by Ulli-Beer's path-breaking work. Hers is a general framework that needs to be developed and applied widely.

We at the University at Albany are proud to have played some small part in the creation of this work. While living at New Fadum Farm, Ulli-Beer spent a year in residence at the System Dynamics Group at the University at Albany building and refining her model, attending the Thursday Brown Bags, and participating in active research discussions with like-minded researchers.

During her year in residence, we all benefited from her lively and high-energy presence. We are pleased to share some small component of pride in this innovative and exciting work

George Richardson and David Andersen
July 2004
Albany, New York

Preface and Acknowledgments

I remember one episode in a talk about the overall developments of the Swiss Nation relating to sustainability. A distinguished consulting firm was asked to evaluate the current state of the Swiss Nation in the light of sustainable development. The talk focused on the presentation of results from that study.

Evidence suggested that the economy is doing very well and that it is still growing, and the quality, and quantity of the natural environment is sustained, but the societal development is getting worse due to growing poverty, inequality and other factors. Then with this sectored assessment, the policy-makers were left alone in the task of drawing policy implications and of developing comprehensive guiding policy strategies taking into account social, ecological and economic aspects. The talk left me behind with several questions: What is going wrong in a nation, in which the economy is flourishing but the society is wilting? What is wrong with the decision support models stemming from the economic theory which proposes that free economy will lead to a social optimum? Where do we stand now in the light of sustainable development? Which are the driving forces that drift the society towards poverty and inequality?

Those questions are still bothering me. They will not be addressed in this work but a related puzzling issue being addressed in this study on a smaller scale.

A similar paradox can be observed in the current throw-away-society. On the one hand we have a well-organized management of solid waste but on the other hand we have growing waste mountains and costs that are signs of inappropriate production methods and behavior. One way to alleviate this development is by fostering recycling efforts. In doing so, it is important to understand the driving forces that will render recycling initiatives successful in the light of sustainable development. What are micro-processes that will determine the success or failure of a recycling initiative or will lead to unintended consequences? What policy-interventions are promising? What are important preconditions for citizens to engage in recycling initiatives? How can the costs be covered? These are essential questions that should be addressed in order to understand the driving forces that will render recycling initiatives successful.

There exists a rich disciplinary fragmented body of knowledge in the scientific literature that would help address some aspects of those questions. But how can this knowledge be synthesized in such a way that it can inform the decision-making process about the multifaceted dynamically complex real-world issues?

In this book a thesis is presented, which endeavors to address observed phenomena of recycling dynamics from a comprehensive system dynamics perspective, drawing on the relevant disciplinary knowledge. In addition, it offers a decision support model for practitioners that will shed light on the dynamics and cumulative effects of a recycling initiative and should help understand the driving forces that control the observed development. Subsequently, the main intervention points that help steer the development in the desired direction can be identified. Hence, the purpose of this study was to try out an

innovative research approach that would provide adequate insights for practitioners, which would help them to deal with dynamically complex issues on the way to sustainable development. The purpose of this book is to spread this promising approach and different way of thinking among new generations of managers of sustainable development.

This work was not accomplished alone. I am deeply indebted to a wonderful adviserteam that contributed significantly to this work in many different ways. I owe many thanks to Professor Ruth Kaufmann-Hayoz from the University of Berne, who backed up the psychological issues and gave me support from the very beginning till the end of the study. It was due to her openness and trust that, I was able to take this innovative direction in exploring environmentally responsible behavior using a System Dynamics approach. I am especially grateful to Professor Markus Schwaninger from the University of St. Gallen for supervising the dissertation and for his guidance. His prompt and powerful feedback and suggestions, as well as his encouragement of my work, always helped me make tremendous progress. I am deeply indebted to him because he opened the door not only to a new body of thought but also to a whole scientific community, in which I found a home for my thoughts. He made it possible that I could work for one year in a highly inspiring research atmosphere, in the Department of Public Administration and Policy at the Rockefeller College SUNY, Albany. At SUNY, under the mentorship of Professor David F. Andersen and Professor George P. Richardson I learnt what it means to share thoughts between colleagues, to speak about and defend a research topic and to wrestle with research issues personally, as well as to trust in the help of friends. I owe more than I can express to David F. Andersen and George P. Richardson. I am touched by their commitment and their faith in my work. Their extremely stimulating insights and their warm-hearted support have inspired ambition in me that I was not aware of before.

Furthermore, I wish I could thank all my friends and colleagues who have provided valuable comments and encouraged me on the way to this book. Indeed, Aldo Zagonel, Mohammad Mojtahedzadeh, Rod MacDonald, Vedat Diker and Susanne Bruppacher deserve to be mentioned specially, since they not only helped to sort out many thoughts but also showed enthusiasm for this work and broadened my thinking in significant ways.

I also wish to thank Nandhini Rangarajan, Birgit Kopainsky and Kristjan Ambroz for cross-reading the manuscript and for their helpful comments. I also owe thanks to the local authorities, managers, consultants and experts participating in this investigation. Their perspective and wisdom has been crucial for the relevance of this work.

I highly appreciate the financial support of the SNF that was funding the research assistantship and the Basic Research Funds (Grundlagenforschungsfonds) of the University of St. Gallen. Without these grants this work never could have been accomplished. In addition I also would like to thank the research commission of the Bernese Prize for Environmental Research for awarding this work and the two industrial associations, the "Kantonal Bernischen Gewerbeverbandes" and the "Handels- und Industrieverein des Kantons Bern" that were funding the prize. This is a special honor and an important signal for the relevance of ecological transdisciplinary research for entrepreneurs.

Finally, I would thank all my friends that provided shelter and warmth to our kids, when their mum was preoccupied with this work and left them back for one year. I am heartily grateful to Anita Ulli-Müller and to my parents Margarete Beer-Heipt and Hans-Rudolf Beer. I am thankful that my father could glance at an earlier version of this manuscript.

This work is dedicated to my two children Alexandra, Sebastian and to Arno, my friend and husband. They are the strongholds that have enabled me to fight this challenging and exciting battle. I am not sure if I could ever give back to them what they have given me in terms of love and support during these demanding years.

Silvia Ulli-Beer

Langenthal, January 2004

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ANHAN	IG		

Abbreviations

ESA Environmentally sound action

REB Responsible environmental behavior
SPPE Swiss Priority Program Environment
SNF Swiss National Science Foundation

CC&P and PPI Citizens' choice and preferences and public policy initiatives

ISM Integrative Systems Methodology

SD System Dynamics

GMB Group Model Building

SD-SWM-model System Dynamics-solid waste management-model

ep experienced peoples iep inexperienced peoples

wep willing experienced peoples
wiep willing inexperienced peoples
nwiep not willing inexperienced peoples
nwep not willing experienced peoples

gbc garbage bag charge

Notation logic

In this work a System Dynamics Solid Waste Management model (SD-SWM-model) is described. In order to keep the terms in the book consistent with the variables names in the simulation model, the exact terminology is used. Those are indicated as follows:

<fraction separated> or <iep willing to separate>

A second peculiarity of this work are the identified loops, they are named and marked separately as follows:

"policy resistance" or "getting motivated"